







Message from the innovators

- "Small Acts, conducted by the few, then multiplied by thousands can change the city" Dorin Miclaus, Baia Mare, Urban Innovator
- •
- "Romanians need to become action, rather than reaction. We need to adopt the State of the Art and deliver innovation, rather than repeating others' experiments. This needs to be Romania's country project, both at national but foremost local level.", Dr. Ec. Catalin Cherecheş, The Mayor of Baia Mare







"If at first the idea is not absurd, then there is no hope for it" (Albert Einstein)

Overcoming crisis, increasing resilience and strengthening local ecosystems in a post-pandemic context overlapping accelerated climate-change, globalization and rapid urbanization, is raising strong challenges to cities world-wide. As Europe's economic heart are SMEs, its backbone are Cities, the sufficiently small and independent administrative unit to provide local solutions based on their self-determination, decision power, community-orientation, economic power and independence. Local, community-driven innovation and co-creation processes are home within cities, while citizens' voices are strong enough to be heard at a local level. Localization, in contrast to globalization can increase trust, resilience and self dependance of the local economic, environmental and societal challenges. Though, tools for self-reliance and innovation boost need to be brought into place, from participatory budgeting or investment prioritization to participative governance and co-creation of public spaces. Social Impact Bonds are both a tool and an outcome of community cooperation in bringing open innovation in city management.

Context and Process

More effective public services with less public money

Providing more effective public services with less public money is a challenge for many EU countries today. Between 2009 and 2017, total government expenditure in the EU-28 decreased from 50% of GDP to 45.8%; similarly, local government expenditure fell from 12% of GDP to 11% between 2009 and 2015. Meanwhile, demands on services have remained intense; between 2009 and 2017, spending on social protection as a proportion of total spending increased from 38.8% to 41.2%, and spending on health increased from 14.7% to 15.3% (Eurostat). Cities provide many such services and doing so while running on tight budgets causes heavy strain. Change is required to meet these challenging circumstances, but what kind of change? A report from the University of Oxford's GO Lab — 'Building the tools for public services to secure better outcomes.

Fragmented and siloed agencies and budgets

Regarding fragmentation in service delivery, the report states the following: "service provision is often fragmented both across the complex provider landscape and amongst commissioners. Providers may struggle to align their services to meet complex needs. Commissioners may have overlapping and inter-related responsibilities." Furthermore, because services are often split between different departments, "synergies and connections across the ultimate objectives of provision are difficult to manage. This may result in gaps for service users, provision may be duplicated, and citizens may be buffeted between several different agencies or service providers."







Short-term political and financial focus

Regarding short-termism in service delivery, the report states that "[a] key way to improve social outcomes is to prevent issues from arising at all or to stop existing problems from getting worse. [...] However, commissioners often face challenges in running preventive interventions alongside existing services. Resources are often fully committed to meeting current needs and reacting to crisis-point situations, which means that prevention is often the 'Cinderella service', coming last in the allocation of limited resources."

Aversion to risk and innovation

Regarding aversion to risk and innovation, this has many facets. One of the most significant is the risk of public failure. Very few politicians will risk their reputation on implementing a relatively unknown intervention that has millions of euros in upfront costs. If the intervention fails, serious questions will be asked about their judgement.

A new trend: impact investment

In the meantime, the idea of 'socially responsible' or 'impact investment' is emerging amidst a low interest rate environment. The trend of investing in the social environment has become a way for investors to give back to the community. Very often, companies are trying to expand their social responsibility. As a result, a growing number of investors are looking for forms of impact investments as a way to stand up for their beliefs and also make a profit. The relatively new tool for bringing together the investor and the public sector is the Social Impact Bond (SIB).

Impact Bonds

Impact bonds (IBs) are outcomes based contracts. They use private funding from investors to cover the upfront capital required for a provider to set up and deliver a service. The service is designed to achieve measurable outcomes specified by the commissioner.

Social Impact Bonds

Social impact bonds (SIBs) refer to IBs in which the outcome payer is the government which represents the target group. Development impact bonds (DIBs) refer to IBs in which the outcome payer is an external donor- an aid agency of government or multilateral agency, or a philanthropic organisation. Impact bonds bring together three key partners to deliver better outcomes for a target group.

Outcome payers are the commissioners. They identify social issues, specify payable outcomes that must be achieved to address these issues, and pay for achieved outcomes.

Service providers work with the target group to achieve the outcomes specified by the outcome payer, and receive payments based on specified outcomes being achieved.

Investors provide upfront funding for the service provider to finance the project and are repaid based on specified outcomes being achieved.







Context - City Challenges



Former mining capital of Romania, isolated from Ten-T, with limited Alternative Transport and no Green-Blue corridor. On the positive side, 40% tourism increase (10 years), international Cargo Airport and safe and climate-resilient location.

In terms of demographics, the city has 144.925 inhabitants, being the 18th city in size, in Romania (2020). It faces decreasing population & ageing. Vulnerable groups living in slums, at risk of poverty and social exclusion and poor economic competitiveness. On the positive side, there is an ongoing redefinition of local industry (processing &

engineering centered growth) and an increased environmental quality, with a good gender balance.

Baia Mare

Situated in north-western Romania, the City of Baia Mare is Romania's 18th largest city and third in size in its region. Situated close to the Ukrainian and Hungarian borders, the city has diverse but poor TEN-T connectivity (airport, roads and rail).

The most important economic activities are the processing industry (electrical, furniture).

Confronted with an accelerated demographic decrease, one of the most important challenges are increasing cooperation with neighboring rural areas and preventing the brain-drain through employment and jobopportunities creation.

The strongpoints of Baia Mare are its surrounding natural and anthropic sites favoring tourism, as well as the forestry potential. On the other hand, the foremost challenges are the underdeveloped infrastructure, insufficient transformation after its industrial past and environmental issues.

The Baia Mare Metropolitan Area

University center, partly adapted to the labor market requirements and state of the art academic research, the city polarized its surrounding cities and villages in a Metropolitan Area aiming at reducing social and economic disparities and improving the quality of life for all inhabitants, creating a coherent metropolitan development pole.

A network of industrial railways with important mobility impact lays unused, abandoned, and creates a boundary towards the city's expansion.

The Sasar River blue corridor is currently unexploited, though the city attempts to use its surroundings for leisure activities.

Population and growth

After its impressive growth in population and importance

throughout the 20th century, the city faced migratory and population ageing challenges for the past 30 years, mostly due to the vicinity of Cluj Napoca as a magnet city and the abrupt discontinuance of the mining industry and related industrial processing.

Art and creative industries

Despite its world-renowned School of Painting, the city is struggling to reinvent its creative industries sector, including ICT and art. The Painters Colony is home to the plastic artists, while the SPIRE HUB in the historical center has a more innovation-oriented approach, boosting the city's immaterial Local Environmental Utility (iLEU), a local reward system for environmental-friendly action and green mobility aiming to support the creation of local value chains and business ecosystems.







The local community characteristics

- Ageing population
- Low unemployment rate (~2% at county level, less in the city)
- Low average wage (<1000 euro gross revenue at county level, more in the city)
- Low added value economic profile Furniture (30%), electric equipment (25%), woodworking (13%), agrifood (6%)
- Limited entrepreneurial initiatives
- Local embedded creativity (art and industry)
- Increasing community of changemakers

Changemaking is derived from several Urbact Local Support Groups:



Funding

Several funding sources can be utilized to boost social impact bonds approaches, including:

- European Regional Development Fund (ERDF)
- European Social Fund (ESF)
- Regional Operational Programme
- Smart Growth and Digitalization
- Human Capital
- Local Budget
- Law 350 Local funding schemes
- Urban Innovative Actions
- Horizon Europe, Interreg and other innovative funding mechanisms

State of Play

Institutional Context

- The Municipality thrives towards leading innovation and inspiring the local community in adopting and harnessing innovation.
- Missing an Innovation manager or department, the Municipality is in search for crosssectoral approach towards leading innovation (social, societal, administrative, economic, environmental)
- Local Funding, Social Assistance and Urban Planning are the departments that have access to finance and opportunities to deliver and boost innovation
- The Mayor and Vice-Mayor strongly support innovative initiatives
- The city implements an Urban Innovative Action on phytoremediation and community involvement, including a local reward system.
- The city has a good cooperation with neighboring smaller communities



Baseline Research Data

Once a center of mining and metallurgy

Baia Mare was once a center of mining and metallurgy in Romania, but that has changed in the past decades. Due to the closure of mines, the city now has a secondary-tertiary profile, with predominant industrial, construction and services activities which have improved the city's economy in recent years. The key economic sectors are the processing industry (furniture manufacturing, electrical equipment manufacturing), trade, construction, services and transport.

An economy not living to its full potential

However, Baia Mare could not make the most of its potential due to a lack of local economic initiatives caused by insufficient knowledge, culture and education. The city is near large cities attracting well-trained young people, and it has not found the solution yet to stop this exodus. Still, the unemployment rate is low, around 2%.

Poverty, social exclusion housing

The city has some problems as poverty and social exclusion, especially related to Roma people settled in ad-hoc housing in well-organised districts or near brownfields, housing problems and regeneration of urban deprived areas and neighborhoods. Active inclusion policies are not working correctly due to malfunctioning labor market, inadequacy of education and training, low accessibility of health services, underdeveloped housing, increased risk of poverty and social exclusion, weak government capacity to develop and implement public policies and strategies

Lack of infrastructure hindering the economy

. The local economy suffers from the lack of business infrastructure, lack of skills adequate to the needs of the job market; geographical isolation and lack of connection to the main transport corridors, low level of development of the business environment to attract investments and stimulate local entrepreneurship. Local tax policies do not encourage the private sector to get involved in social responsibility actions, and there are not enough industrial parks and business incubators.







Make public spending more efficient

The main challenge is to make public spending more efficient and to build on participatory approaches. Baia Mare wants to create a new model in the field of the local funding policies for the citizens and NGOs in the area of youth, culture and education and social services. That could be a new approach towards funding such projects and a new approach for participatory budgeting.

Engaging citizens

The challenge is how to increase the level of participation in civic issues, how to encourage citizen initiatives and engagement for community projects and how to create an open dialogue between citizens and public administration towards a balanced social ecosystem in the city. By dealing with these challenges, Baia Mare could enhance social inclusion, co-produce innovative services and support a shift from authority-controlled actions towards a decentralized approach, which is building on a citizen- and community-led activities.

Integrated Urban Development Strategy

The main city policy is laid down in the Baia Mare Integrated Urban Development Strategy 2015-2030. It formulates the primary development objectives, such as economy based on innovation and tourism, high quality of the environment meeting EU pollution standards and cohesive, inclusive, non-discriminatory social environment. The strategy consists of strategic development themes, such as "Baia Mare for tourists", "Baia Mare for investors" and "Baia Mare for residents".

Social Development Strategy

The Social Development Strategy of Baia Mare 2015-2020 formulated a mission of developing an efficient design and delivery of social services through an integrated, multi-sector and participatory approach for the needs of vulnerable groups in Baia Mare. The strategy has an integrated, multisectoral and participatory approach. It aims at connecting social services to prevent social exclusion, supporting marginalized people, building on a family-based approach, complementing social measures with labor initiatives, promoting lifelong learning, healthy lifestyle and disease prevention. However, the Social Department is implementing a series of projects which affect social services, such as "Standards for Baia Mare - inclusive and non-discriminatory integration", and "Socio-medical Incubator, Social Innovation Tool".

No experience with SIBs

The city does not have experience with Social Impact Bonds but has some experience and running projects which can be linked to the SIBs.

Sharing learning with the ULG

Learning from the transnational network activities will be shared with the ULG members during regular meetings with the ULG, and during the sessions that the core ULG will have with other local groups established in the districts of the city. The core ULG will exchange lessons learnt and will help if necessary. Open Days will be organized in the districts of Baia Mare. The ULG will use outputs from SIBdev to transfer the learning and the good practices.







Learning from partners

Unexperienced with Social Impact Bonds nor with Outcome-Based Contracting the city is interested in learning from SIBdev partners about citizen-based policies in the area of culture, avoiding silos in managing social development and open platforms for joint innovation.

Baia Mare is also interested in learning about various topics such as social innovation incubators, crowdfunding, participative budgeting, open data policies, social responsibility, cities as brokers.

Good practices

The city has some experience that could be used as good practices including the Rivului Pueris multifunctional center, Phoenix counselling disabled people, initiatives towards welfare and social inclusion, Romani Community Centre providing support for Roma disadvantaged persons and the new iLEU virtual currency.

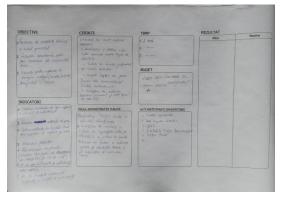
Experience with the Urbact methodology

The city also has experience with working across city departments as it is managing a series of largescale projects. However, the city intends to enhance its brokerage capacity and to be able to create an active partnership, to become a promoter of innovation, to assist the local partnership in many ways. The city has the necessary skills and competence in place to manage an Urbact project. The

town is familiar with the Urbact methodology (integrated action planning and participative approach); proven by the fact that Baia Mare has been involved in BoostInno7 and has a UIA project running in parallel.

Experience with working across city departments

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brokerage capacity and to be able to create an active partnership, to become a promoter of innovation, to assist the local partnership in many ways.

Problems and solutions

Lack of community spirit As a shrinking, ageing community, socially and economically challenged, with bubbles of elites having different goals and agendas, the city has partly lost its unity, civic spirit, and sense of belonging. A wake-up call and action towards boosting the community to its former	Supporting CSR and teaming Bringing local stakeholders together and leveraging on CSR actions while facilitating cooperation and creating a common agenda to inspire further actors in supporting the community initiatives can link to the existing processes of co-creation and community
cooperation models is urgent. Though	processes of co-creation and community building. Involving local companies and their
community-led initiatives and corporate events	CSR action in the public agenda can increase
are emerging, they have limited continuance.	the sense of belonging for them, their
The COVID-19 pandemic and quarantine added	customers, employees and the general public.
extra pressure on the community.	







Bridging and facilitation Generation gap Though much of the city's historical economic The elderly generation (The Silent generation and the Baby Boomers) who have "built" the greatness comes from industries long gone, city and are retired or close to retirement have senior expertise is present and unused. a limited social activity and even smaller role in Knowledge transfer from the elderly and senior the community. Gen X and Y, the most active, experts are absent. The city, through impact look for high quality of life and desire to take bonds can leverage on seniors to share knowadvantage of the small-city, surrounded by how, crafts, history, art or community spirit nature specifics. Gen Z, driven by technology towards the young, while the younger and rapid change are burning bridges rather generation (including *alpha*) can bring back a than building them, so that the city has great sense of usefulness and self-reliance to the difficulty in fulfilling everyone's needs and elderly, facilitating their process of learning priorities. In the city and workplace, the about active ageing and transforming it into generation gap is putting pressure on the ubiquity. business ecosystem. **Brain-Drain** Creation of opportunities The GIG economy, based on flexible, temporary Better wages, ubiquitous opportunities, countless jobs and better universities make the or freelance jobs often involving digital magnet neighboring city of Cluj Napoca the platforms linking customers and providers, can closest attraction for Baia Mare's smartest be a breather for the city. With the COVID-19 young people. Adding the attraction of the pandemic and remote work habits, workers, west and Romania's legislative system opposing businesses, and consumers would benefit by innovation, this justifies not only the decrease making work more adaptable to the needs of in population, but also the low appetite in the moment and demand for flexible lifestyles. entrepreneurship, posting the Maramures New legislation for Digital Nomads and county on a shameful second lowest average kurzarbeitcan be leveraged to make the ity income position in the county. attractive for its appealing vicinity. Training and business 2 student **Reduced youth employability** Part of the Technical University of Cluj Napoca interaction the North University Centre Baia Mare prepares Brockering cooperation between business and engineers and scientists for the local economy. academics, supporting spinn-ofs and startups Though progress in enhancing scholarity and providing facilities for hhigh-added value programmes has been achieved the city's domains and jobs is one of the city's tools for academic performance is far from being a good transformation. Small steps approaches are practice example. Limited employability and designed to raise trust between prepardness of students for jobs and actors. Facilitation of trainings through public entrepreneurship are bottlenecks towards the resources, development of workshops and city's smart and sustainable meetings throughh the SPIRE Hub or other development. Digital literacy, creativity, prgrammes are a potential answer to the applied research, foreign languages and soft redued youth employability issue. skills are amongst the points employers require from academic programmes. Low entrepreneurship appetite Mentoring Despite the national programs for Cooperation with entrepreneur and business entrepreneurship (Startup Nation, Startup Plus associations leveraging on success stories and others), and the city's openness towards should bring experienced businessmen and supporting such initiatives, the city is younger ones to a table promoting cooperation characterized by a reduced number of startups, and providing example. Mentoring and venture

capital on a local level, corroborated with local

spin-offs and generally new companies. A lack







of cooperation, high risks of failure and no safety nets prevent young people from starting a business, especially in the COVID era, as the city represents a limited potential market size for goods and service.	programmes designed to provide seed money, minimis aid or safety nets should help a new generation of entrepreneurs to confront risks and take advantage of the digital age opportunities.
Lack of internationalization Traditional business in the city is at disadvantage due to poor connectivity with transport networks. Limited skills in foreign languages and difficulties in addressing international markets through the participation in local internationalization events, lack of awareness regarding the advantages of globalization and the European (digital) Single Market reduce the competitiveness of local companies keeping short value chains and missing opportunities. Expertise in international cooperation in the private sector is limited, as are cross-border projects and cooperation.	Creating opportunities and awareness The administration has a rich experience in cross-border approaches, having a strong partnership network, both in the neighboring Ukraine and western Europe, acquired through Urbact, Interreg and CBC projects. Partnership with local actors showing them opportunities of cross-border teaming and providing contacts, opportunities for learning and doing business, as well as facilitating good practice examples, work visits and trust transfer.

Change during the project

The COVID-19 pandemic had a disruptive effect on the SIBDev delivery. Uncertainty, restrictions and lockdowns were a barrier towards ULG meetings and consultations. Online activities are, in this respect a poor replacement, as it is difficult to provide examples and human interaction is limited. Introducing a completely new concept to an unprepared audience raised further challenges to the implementation team. This lead to frequent changes in the structure of the ULG and the meeting participants. A (initially undesired) sectorial approach replaced the general ulg approach.

As introducing people to Social Impact Bonds has proven difficult, Baia Mare decided to create a SIB Game, designed to use play for educational purposes.

Implementing SIBS was initially considered an extension of the participatory budgeting methodology, while the SIB was considered mostly a process. The later view of the city is that SIB is rather a tool for improving the city and that its cross-domain ubiquity can contribute to strengthening the local community and be aligned with Baia Mare's Smart City Policy.

Initial vs current SIBdev Focus

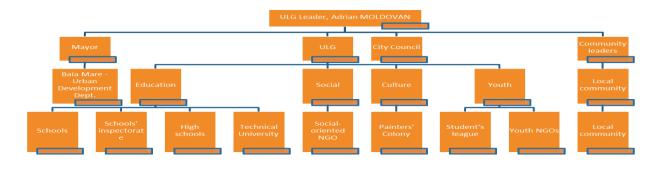
 Making public spending more efficient Engaging citizens Change of local funding - strategy and a methodology for a new model of local funding policies for the citizens and NGOs in the areas of youth, culture and education, community and innovation 	 Engaging citizens Extension of local funding – funding actions on climate-change mitigation, innovation and environmental impact Boost youth employability and Active Ageing Transforming SIB into a city co-creation tool
and NGOs in the areas of youth,	Ageing
<i>innovation</i><i>Redesigning participatory budgeting</i>	
 Focus on territorial dimension (Neighborhoods / Districts) 	Support environmental action







Process The Urbact Local (Support) Group



ULG Meetings 1 & 2

Theme	Education	Social	Issues to be solved using SIBs
Date	18 February 2020	20 February 2020	 the high number of road accidents lack of involvement of young people in community development
Participants	11	13	 low level of school performance in some educational institutions lack of activities for the elderly
	Representatives of	Representatives of	 lack of activities for young adults (aged 25-35)
	schools, high schools	NGOs in the social	improving the situation of vulnerable / disadvantaged people in education / health
	and the municipality	field, local public social	 lack of counselors in orienting young people in careers
		services, local	 socio-professional inclusion of young people leaving the institutional protection system
		university, municipality	 professional orientation programs adapted to the demands of work and personal interest lack of vocational schools
Topics	 What are Social In 		reducing school dropout endowment of educational systems
	How Social Impac	t Bonds work	lack of personal development programs
	 SIB projects world 		waste recycling
	Suggestive example		the introduction of Roma people into society
	 Important steps in 	measuring social impact	
	 The importance of 	measuring social impact	

ULG Meetings 3, 4 & 5

Theme	(re)Shaping ULG	SSA	ULG @Covid	Issues to be solved using SIBs
Date	03.06.2021	20.07.2021	13.10.2021	High dropout rate Unemployed young people
Participants	9	32	7	 Student's practice (mandatory internship) too short and ineffec Poorly developed socio-emotional skills
	the Student Associat			 Entrepreneurship among young people is not encouraged The difficulty of putting into practice what has been learned Lack of jobs in which he could experiment with the idea Rewards-benefits system for people who contribute well to cit
Solutions found	 Knowledge of th Creating specific Innovation of teat 	n of job vacancies	ture of the city	cycling, not driving) The departure of young people to work in other localities and of Poor infrastructure in the campus area Lack of jobs for young people Inactive participation Road infrastructure
	 Participation in p Implementation artistic part of ye 	rvey of young peo project actions of actions to incre pung people throu	ease the cultural and	







ULG Meetings 6 & 7

The meetings were dedicated to introducing the SIBDev Game to students in the North University Centre – Technical Unniversity of Cluj Napoca, as well as the ULG.

Summary of main aspirations for the Integrated Action Plan

- Engaging citizens
- Extension of local funding funding actions on climate-change mitigation, innovation and environmental impact
- Boost youth employability and Active Ageing
- Transforming SIB into a city co-creation tool
- Support environmental action

The sustainable development for the city implies the creation of a synergy between the IAP for SIB implementation and the city's Smart City Strategy (unde development). The TUVienna approach for objective definition, assessing the potential impact of SIB for improving the local policies and creating engaging action on 6 topics of urban development, respectively economy, environment, governance, living, people and mobility has been chosen.



SIB 4 SMART

Smart cities (SCs) are a recent but emerging phenomenon, aiming at using high technology and especially information and communications technology (ICT) to implement better living conditions in large metropolises, to involve citizens in city government, and to support sustainable economic development and city attractiveness. The final goal is to improve the quality of city life for all stakeholders (Dameri and Benevolo 2015).

Smart cities—are like organisms that develop an artificial nervous system, which enables them to behave in intelligently coordinated ways [42]. The new intelligence of cities, then, resides in the increasingly effective combination of digital telecommunication networks (the nerves), ubiquitously embedded intelligence (the brains), sensors and tags (the sensory organs), and software (the knowledge and cognitive competence). (Chourabi, et al. 2012)







A Smart City is a city well performing in 6 characteristics, built on the 'smart' combination of endowments and activities of self-decisive, independent and aware citizens. The domains are Smart Economy, Smart Mobility, Smart Environment, Smart People, Smart Living and Smart Governance. (Technical University of Vienna, 2014)

Living Labs and the European Network

Living Labs are user-centered, open innovation ecosystems based on systematic user co-creation approach, integrating research and innovation processes in real life communities and settings. The European Network of Living Labs (ENoLL) is a global network of open innovation ecosystems (Living Labs) that places people at the center of product and service development and innovation.

The network and its members provide innovation services for small and medium-sized international companies, the public sector, organisations and citizens. ENoLL promotes the development of business and industry and the creation of tax revenue and jobs.(European Network of Living Labs 2020) . Living Labs are "physical regions or virtual realities, or interaction spaces, in which stakeholders form public-private-people partnerships (4Ps) of companies, public agencies, universities, users, and other stakeholders, all collaborating for creation, prototyping, validating, and testing of new technologies, services, products, and systems in real-life contexts." (Leminen, 2013)

Concept

Starting from the Smart Cities definitions and aiming at becoming a living lab, Baia Mare aims at designing and implementing a Social Impact Bonds strategy that supports the smart and sustainable development in a cross-domain approach that targets all 6 dimensions recommended by the Technical University of Vienna.

A trans-disciplinary approach for achieving sustainability and increasing resilience within the city, designed to strengthen cooperation outside of the traditional boundaries for People-Public-Private-Partnerships. Social Impact Bonds have the potential of becoming a key instrument to strengthen the local Smart Sustainable Ecosystem, facilitating social innovation and promoting cooperation for a better city.

On a **Smart Governance** level, SIBs are a policy upgrade transposing the city from a provider's perspective to that of a facilitator or broker. The local stakeholder's consultation provides a clear view on the pressing issues the city and its citizens are facing. Investors and NGOs provide smart, innovative and optimized solutions while owning the risk of failure. City finances are better spent. The city can then take ownership for the solutions proven successful or extend contracts. The community members (Investors, NGO, civil society and general public) can learn from the model, create new business models or charity initiatives.

Smart Living envisions the citizens quality of life and lifestyle. Urban commons usage, co-creation of public spaces, tactical urbanism, carbon-neutral neighborhoods, local support groups smart playgrounds or IoT-based community services can be part of the SIB initiatives for Smart Living. Starting there, new educational frameworks and school2city cooperation to stop the brain drain and outward migration, lifelong learning programmes including resilience and sustainability are part of the SIB initiative for **Smart People**.







Smart Mobility on an urban level, can be enhanced by SIB-like initiatives through promoting alternative transportation such as car sharing, car pooling, bike and e-bike usage.

Smart Environment. By supporting the city's iLEU reward system or bringing together actors working on environmental aspects, climate change mitigation or adaptation or the activation of the city's blue-green corridor, the community can achieve environmental sustainability. Reduce-Reuse-Recycle oriented companies and organizations can be supported from a nature-protection point of view, while developing new business models for a **Smart Economy** approach. A funding scheme for startups in creative or innovative industries, with high-added value products or services is the tool that can save the city from the median-income trap threatening most developing municipalities in eastern and central Europe.

Key Objectives

• KO1 – SIB4Smart Governance

Increased community involvement in public decision making

Public trust in local and national governments in Romania is at a historic low. Cooperation and participatory approaches are conducted in some cities in spending irrelevant budgets. Public-Private Partnerships are often regarded with distrust and suspicion, while people are most-often left out of the participatory approaches. 3 years after its debut as a Social Innovation booster in Baia Mare, Participatory budgeting was restarted in 2021, with limited trust and interest from citizens. The city's eGovernment initiative of digitalizing most of the interaction between the City and Citizen, in Urban Planning, Social Care, Petitioning, Reporting local issues, Mobility, Taxation, Permits and Payments is receiving support from the local community, as it reduces the bureaucratic burden for citizens and companies alike and creating premises for more public involvement in local governance.

Expanding local funding according to Social Impact Models

Baia Mare goes with the mainstream Romanian trends, financing sports, youth and cultural programmes according to Law 350/2005, leaving unexplored potential towards innovation, active ageing, jobs, soft skills, increased employability, reducing gaps or environmental action. Social Impact Bonds can find support (seed money) through the same legislation, while the instrument is sufficiently dynamic to empower the local community to hack the system and generate open, innovative ideas towards a better connected, more socially responsible and economically savvy community. As funding innovation is counter-intuitive for the local administration, the tool can be a booster if applied.

• KO2 – SIB4Smart Environment

Promote environmental-friendly action

Social Impact Bonds can solve historical city problems through small-scale actions of green renewal, phytoremediation or even supporting the iLEU local reward system. Though the city's transformative process from one of Romania's most polluted to a green champion has started, big steps are still required. With a good built-to-green ratio, the City of Baia Mare uses satellite imagery to map and







monitor green areas. Some (elderly) citizens care for gardens outside their homes or apartment blocks but need support and encouraging from the city.

Support companies and individuals promoting repair-reuse-recycle business models and action

Waste has become a big challenge for the environment and humans in modern times. Our water bodies, our grasslands, our fields, our public spaces; all of them are being affected by the waste we discard. It is important to take steps for Refusing, Reducing, Reusing and knowing about Recycling at a young age. It is important to know what a community needs and what it just wants. Local companies have a strong say in this respect, as new business models and the creation of local chains of supplydemand for service can be (re)activated. Initiatives such as "from cradle to cradle" can create valueadded products or services, including engineering, product design, industrial design, etc. Cradle to cradle can be defined as the design and production of products of all types in such a way that at the end of their life, they can be truly recycled (upcycled), imitating nature's cycle with everything either recycled or returned to the earth, directly or indirectly through food, as a completely safe, nontoxic, and biodegradable nutrient. With cradle to cradle, all the components of a product feed another product, the earth or animal, or become fuel: products are composed of either materials that biodegrade and become food for biological cycles or of technical materials that stay in closed-loop technical cycles, continually circulating as valuable nutrients for industry. It could be argued that cradle to cradle is equivalent to true sustainability - through the biological or technical components used, all products become sustainable as nothing becomes non-reusable waste (Sherratt, 2013)

• KO3 – SIB4Smart People

Increase employability of the younger generation

The education system lacks the ability to fully prepare young people for modern-times economies. Entrepreneurial education, preparedness for the GIG economy or trans-disciplinary approaches are needed for the city to keep its younger generation. As the legislative process on Digital Nomads is rapidly advancing, and the trend of living in a country (or city) best suiting one's personal preferences and needs is a growing trend, Baia Mare can leverage on SIBs and its surroundings to enhance its attractivity.

Stimulate ActiveAgeing among retired people

Many cities have elderly digital literacy programs. However, few Romanian cities actively involve elders as resources for forwarding knowledge or supporting the young in choosing a career, acquiring new skills or learning crafts. Through its Social Aids programmes, Baia Mare already offers the elderly technological support and remote monitoring, to keep them involved in the community.

• KO4 – SIB4Smart Mobility

Boost alternative transport within the city

The United Nations have emphasized in their World Urbanization Prospects report that population growth and rapid urbanization are important trends in many regions around the world, and especially in developing countries. These megatrends trigger increased urban transport, pollution and energy use for urban transport, in particular of fossil fuels, the latter being one of the significant contributors







to climate change. (Özdemir et al, 2015). The city of Baia Mare is struggling between creating more pedestrian passageways, public transport and bike lanes vs keeping change to a minimum and increasing parking spots. Traffic restrictions face strong opposition from part of the community which needs to be educated for sustainability and incentivized to accept change towards zero emissions urban mobility. An innovative approach, based on outcomes and quick wins is needed and achievable via SIBs.

• KO5 – SIB4Smart Living

Co-creation of public spaces

A central notion in urban design, urban interaction design, and placemaking is the user of public space, the occupant, resident, citizen, bystander, passer-by, explorer, or flâneur. A SIB supported by design thinking methodologies can enrich the modes in which the local community sees public space, from several perspectives, seeing the "urban user" and the implications that follow: the user as city resident; the user as consumer of city services; the user as participant in the city's community consultations; the user as co-creator in a collaborative approach to citymaking, and finally; the user re-thought as part of a much larger and more complex ecosystem of more-than-human worlds and of cohabitation – a process that decentres the human in the design of collaborative cities. (Foth, 2017

• KO6 – SIB4Smart Economy

Local development fund for Start-ups functioning as SIBs

Venture Capital targets innovative, slightly larger cities. Local development funds miss on the localization and local specific for small business and startups, while the banking system is by definition risk-averse. The policy of attracting investors has also proven limited results in Baia Mare. Using local (and imported) capital for supporting young entrepreneurs, learning firms for beginners, and providing mentoring and networking requires facilitation from both local associations and the community (administration). SIB can target an increase in (innovative) entrepreneurial initiatives, encouraging successful business-people to support the aspirants. Using local funding, creating a de Minimis scheme or integrating the methodology in proposals leveraging on existing national funding schemes can rely on the SIB mechanisms to achieve and measure success.

Actions and activities

Increased citizen involvement in public decision making			
Responsible: The City	Description: Strengthening the bond between the city's administration ad its citizens, through participatory processes and involvement in decision making is a necessary component for a modern sustainable city. A general (national)mistrust in the authorities, effectively illustrated by Romania's extremely low COVID-19 vaccination rate needs to be tackled at city-level through small scale actions meant to build bridges amongst different stakeholders. From this perspective, SIB's are a complex tool involving a large variety of local actors that would leverage their knowledge skills and common sense towards a common goal under a common relevant urban		
	topic.		







European Regional Development Fund	L	better cities	investing in society
Delivery Partners		Estimated Value for the a	ction N/A
eGovernance solution providers, consultants,		Funding source	
local politicians, cor	community representatives Local budget		
Calendar			
Reframing the Par	ticipatory Budgeting model	SEP 2022	DEC 2022
Public debate		NOV 2022	DEC 2022
City Council debat	e	JAN 2023	FEB 2023
IT tool modificatio	n	MAR 2023	AUG 2023
Problem & stakeho	olders mapping	YEARLY	
Proposal delivery		EVERY 3	
		MONTHS	
New policy for publ	ic funding of SIB (Local Fund	ing Law)	
Responsible: The	Description: Funding SIBs	is a complex matter. Invest	ors, especially in te post
City	COVID-19 growing chrisis,	are risk-adverse. Getting the	nem on-board with a SIB
	needs to pass through t	heir risk matrix as a safe:	investment. The city,
	according to existing legis	lation has limited means of	funding a Social Impact
		ding innovative funding/cor	-
		the strict EU and Romaniar	_
		iditor's narrow view. Furth	
		ably non-interpretable as I	
		tor. One of the simplest ide	
		y funding action on culture	, sports and youth) to a
	model where impact is m		
Delivery Partners		Estimated Value for the a	ction
NGO's, tech provide	er, consultant	10.000 Euro, one-time	
Calandar		Funding source Local Bud	get, Urbact,
Calendar			
Framing the conce		JUN 2022	SEP 2022
Public dissemination		NOV 2022	DEC 2022
City Council debat	9	SEP 2022	OCT 2022
IT tool delivery		OCT 2022	MAR 2023
Problem mapping		YEARLY, 1	First in
		month	APR 2023
Consortium buildir	ıg	* 1 month	
Action delivery		6-12 months	
Evaluation		3-6 months	
Promote environme			
Responsible: The	Description: Funding for		
City	environmental domains is	•	
	schemes and projects mea		
	city's history as well as la	•	
	metals) in soil and water, a	•	
	waste disposal issues, the	-	
	climate-change mitigation a	and adaptation impact thro	bugn changing mindsets
Dolivory Dorthoard	and behaviors.	Estimated Value for the	stion
Delivery Partners		Estimated Value for the a	ICLION

Delivery Partners	Estimated Value for the action
Community members, companies, NGO,	300.000 euro / year
cultural institutions, Ministry of Environment	Funding source







ander opporter i vergene en over VENNNNETET I 1978			
	Waste management tax, UIA/SPIRE, NRRP, L350		
Calendar	· · · · · · · · · · · · · · · · · · ·		
Framing the concept	JUN 2023 SEP 2023		
Public dissemination	NOV 2023 DEC 2023		
City Council debate	SEP 2023 OCT 2023		
IT tool delivery	OCT 2024 MAR 2024		
Problem mapping	YEARLY, 1 First in		
	month APR 2023		
Consortium building	* 1 month		
Action delivery	12 months		
Evaluation	6 months		
Support repair-reuse-recycle business model	s and action		
Responsible: The Description: Create a D	DE MINIMIS aid scheme for companies implementing		
-	del. Create an incentive / reward system for citizens avior. Corelate with the SPIRE Hub in the city center		
Delivery Partners	Estimated Value for the action		
Venture Capital (optional)	500.000 euro / year		
Consultant; local companies, local producers	Funding source		
in the non-agrifood sector	Local Budget, ERDF – Human Capital		
Calendar			
Framing the concept	JAN 2022 APR 2022		
Public dissemination	JAN 2022 JUN 2022		
City Council debate	APR 2022 MAI 2022		
IT tool delivery	MAI 2022 SEP 2022		
Call design (recurrent) YEARLY, 1 First in			
month NOV 2			
Call publishing (recurrent) * 1 month MAR 2023			
Action delivery (recurrent)	6-12 months		
Evaluation (recurrent)	12 months		
Increase employability of the younger genera	ation – Small Scale Action		
City university graduate's v a local solution. Thou	between what employers expect and require from is the actual skills and knowledge they poses requires ugh the university is working on general programs to nd graduates' employability, they have a limited		
Delivery Partners	Estimated Value for the action		
Technical University, Youth NGO's, training	8.000 euro / SSA		
providers, local companies.	Funding source Sibdev - URBACT		
Calendar			
	· · · · · · · · · · · · · · · · · · ·		
Framing the concept	JUN 2022 SEP 2022		
Framing the concept Public dissemination	JUN 2022 SEP 2022 NOV 2022 DEC 2022		
Public dissemination	NOV 2022 DEC 2022		
Public dissemination City Council debate	NOV 2022DEC 2022SEP 2022OCT 2022		
Public dissemination City Council debate IT tool delivery	NOV 2022 DEC 2022 SEP 2022 OCT 2022 OCT 2022 MAR 2023		







		letter crites	investing in society	
Action delivery	6-12 months			
Evaluation	3-6 months			
Stimulate ActiveAgei	ng among retired people			
Responsible: The City	Description: Retired people in the city lack opportunities to provide their expertise (e.g. Senior Experts) or teach their crafts to the younger generation. Often their social life has a lot to suffer and participation in social events decreases with age. Seeing them as a resource rather than a needy person is an opportunity that can be leveraged through a SIB-inspired methodology.			
Delivery Partners				
	ly people, Gal Baia Mare, 30.000 euro/year			
DAS, schools		Funding source		
		Local Budget, Law 350		
Calendar				
Framing the concep	t	JAN 2025	APR 2025	
Public dissemination		JAN 2025	Continuous	
City Council debate		JUN 2025	JUN 2025	
, Competencies / nee	ds mapping tool	JUN 2025	JUN 2026	
Call for experts	11 0	JAN 2026	Continuous	
Call for funding		JAN 2027	MAR 2027	
Delivery of action -				
Evaluation		Continuous		
Teach the concept of	Impact vs Result			
City	as number of people train societal impact of these should be used as an inst the (societal) impact of t	tcome, usually measured in ned, number of trees plante actions is rarely assessed. rument for teaching local st heir action. Teaching a cor fish" contributes to creati owledge economy.	ed, etc). However, the Social Impact Bonds akeholders to consider mmunity how to "fish"	
Delivery Partners	. ,	Estimated Value for the a	ction 10.000 euro	
Trainers, NGOs, scho	ols	Funding source Local Budg	get	
Calendar				
Framing the concep	t	JAN 2022	APR 2022	
Public dissemination	า	JAN 2022	JUN 2022	
City Council debate		APR 2022	MAI 2022	
IT tool delivery		MAI 2022	DEC 2022	
Call design – small s	cale actions (recurrent)	YEARLY, 1	First in	
		month	APR 2023	
Call publishing (recurrent)		* 1 month	APR 2023	
Action delivery (recurrent) 2 months				
Evaluation (recurrer	nt)	2 months		
Boost alternative trai	nsport within the city			
Responsible: The City	urbanism can be funded	ternative means of transpor via SIBs, as such an actio nd civic support for such a	n has the potential to	







European Regional Development Fund	L.	Jetter Cities		investing in socie	
Delivery Partners			alue for the act	tion	
Police, citizen groups, NGOs,		12.000 euro			
		Funding sou			
		Local Budget	t, sponsorships,	, Volunteering	
Calendar					
Framing the concept			JUN 2027	SEP 2027	
Public dissemination	1		NOV 2027	DEC 2027	
City Council debate			SEP 2027	OCT 2027	
Problem mapping			YEARLY, 1	First in	
			month	APR 2028	
Consortium building			* 1 month		
Action delivery			12-24 months		
Evaluation			6-12 months		
Co-creation of Public	Spaces				
Responsible: The	Description: Funding Tac			· · · ·	
City	gardens, mending square				
	difficult tasks for the city.				
	designing and implemen			-	
	economies in mending p		ardens, or crea	ating facilities for the	
	community or its children	1			
Delivery Partners	NCO		Estimated Value for the action		
Police, citizen groups,	, NGUS,	100.000 euro/year			
		Funding source Local Budget, sponsorships, Volunteering			
Colondor		Local Budget	., sponsorsnips,	, volunteering	
Calendar	•			SED 2020	
Framing the concept			JUN 2029	SEP 2029	
Public dissemination	1		NOV 2029	DEC 2029	
City Council debate			SEP 2029	OCT 2029 MAR 2030	
IT tool delivery			OCT 2029		
Problem mapping			YEARLY, 1 month	First in	
Concortium building				APR 2030	
Consortium building			* 1 month		
Action delivery			6-12 months		
Evaluation	a dha da cada cara an an an		3-6 months		
	r the local community	a haar luur	for the Calcert	f Delighting = Description	
Responsible: The	Description: Baia Mare ha			-	
City	in a windless depression, i	•	•		
	in the 19 th and 20 th centuries. Throughout the city's industrial age, native				
	croativity was used in	factorias and	docign proc	accae increacing th	
	creativity was used in			· · · · ·	
	economic value of local m	ninerals. Little	e use is now giv	ven to local talent and	
	economic value of local m the community does not	ninerals. Little benefit from	e use is now giv it anymore. A	ven to local talent and as the city's economi	
	economic value of local m the community does not profile is shifting and peo	ninerals. Little benefit from ople get more	e use is now giv it anymore. A oriented towa	ven to local talent and As the city's economi Irds a healthy, natura	
	economic value of local m the community does not profile is shifting and peo- lifestyle, creativity can be	ninerals. Little benefit from ople get more	e use is now giv it anymore. A oriented towa	ven to local talent and As the city's economi Irds a healthy, natura	
Delivery Partners	economic value of local m the community does not profile is shifting and peo	ninerals. Little benefit from ople get more ecome a boos	e use is now giv it anymore. A oriented towa ster for the loc	ven to local talent and as the city's econominds ands a healthy, naturated bal healthy and bette	
Delivery Partners Cultural institutions.	economic value of local m the community does not profile is shifting and peo- lifestyle, creativity can be living.	ninerals. Little benefit from ople get more ecome a boos Estimated V	e use is now given it anymore. A oriented towa ster for the located towa alue for the action of the	ven to local talent and as the city's econominds ands a healthy, naturated bal healthy and bette	
	economic value of local m the community does not profile is shifting and peo- lifestyle, creativity can be	ninerals. Little benefit from ople get more ecome a boos	e use is now giv it anymore. A oriented towa ster for the loc alue for the act /year	ven to local talent and as the city's econominds ands a healthy, naturated bal healthy and bette	







Calendar				
Framing the concep	t	JAN 2024	APR 2024	
Public dissemination	n	JAN 2024	Continuous	
City Council debate		JUN 2024	JUN 2024	
Competencies / nee	eds mapping tool	JUN 2024	JUN 2025	
Call for experts		JAN 2025	Continuous	
Call for funding		JAN 2026	MAR 2026	
Delivery of action -	yearly	JUN 2026	JUN 2027	
Evaluation		Continuous		
Local development fu	und for Startups functioning	g as SIBs		
Responsible: The	Description:			
City	Creating the city's own ca	pital and investment ecosyste	m, inspired from	
	business angels and ventu	ire capital, with part of the risl	< of failure	
	supported by the SIB. Inv	estors would be required that	selected businesses	
	have a good percentage o	f success, and thereby be reim	nbursed for the	
	ubiquitous failures.			
Delivery Partners		Estimated Value for the action	on	
•	neurs Association, Digital	500.000 Euro per year		
	onal), venture capital	Funding source		
(optional)		Angel Investors, Venture Cap	oital, FEDR	
Calendar		· · · · · · · · · · · · · · · · · · ·	_	
Framing the concep		JUN 2029	SEP 2029	
Public dissemination	n	NOV 2029	DEC 2029	
City Council debate		SEP 2029	OCT 2029	
			MAR 2030	
Problem mapping YEARLY, 1 First in				
month APR 2030			APR 2030	
	Consortium building * 1 month			
Action delivery 6-12 months				
Evaluation		3-6 months		
	ocial Responsibility in a SIB			
Responsible: The		ant number of companies	•	
City	-	policy and organize specific a		
		ked to city strategies or po	•	
	-	B, as inventors or sponsors		
Dolivory Portnors	between their action and the community's actual needs. Delivery Partners Estimated Value for the action			
Delivery Partners	Iready conducting CSR	N/A		
		Funding source		
activities, or, at least willing to.Funding sourceCompanies, Investors, Entrepreneurs			preneurs	
Calendar				
Framing the concep	t	JUN 2027	SEP 2027	
Public dissemination		NOV 2027	DEC 2027	
City Council debate		SEP 2027	OCT 2027	
IT tool delivery		OCT 2027	MAR 2028	
Problem mapping		YEARLY, 1	First in	
a strange and a strange and a strange as the strang		month	APR 2028	







Consortium building	* 1 month	
Action delivery	6-12 months	
Evaluation	3-6 months	

Pilot Action

Address Corporate Social Responsibility in a SIB manner						
Responsible: The	Description: An important number of companies (both local and					
City	multinational) have a CSR policy and organize specific action. However, few					
	of these actions are linked to city strategies or policies. Getting the					
	companies involved in SIB, as inventors or sponsors can reduce the gap					
	between their action and the community's actual needs.					
Delivery partners:		Estimated Value for the action				
Technical University of Cluj Napoca, North University Centre, 7390 Euro						
Baia Mare						
Stakeholders: Pintea Viteazul Student's League, Local		Funding source				
companies, Entrepreneurs.		Urbact, SIBDev Pilot Action				
Calendar						
Organizing a contest	t of entrepreneurial ideas	NOV	2021	DEC 2021		
Research, identification and testing of social services for young people		SEP	2021	DEC 2021		
Simulation of job int	erviews	NOV	2021	NOV 2021		

Schedule

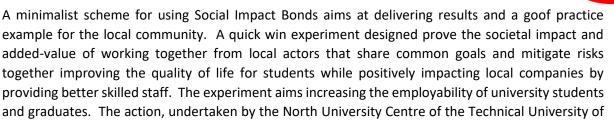
Actions are set up to be carried-out from 2022 to 2030, according to each one's calendar. The calendar is subject to change depending on the availability of funding, respectively the duration of proposals evaluation and grant signature.

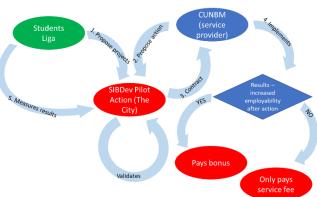
Framework for delivery – Pilot Action

- Pilot Action Youth Employability
- Scope bridging the gap between students and companies
- Improved performance in interviews
- Better soft skills

Figure 1 Pilot Action Governance Model

Social Impact Bonds Prototyping











Cluj Napoca has the Students' Liga as Proposer and Evaluator while the city is the investor. The target group of 60 students form a total of 400 monitored should have a better rate of employability. Actions undertaken include mentoring, interviews and advisory actions.

Pilot Action Results

The Pilot Action aimed at increasing the employability of the Technical University of Cluj Napoca' students. It consisted of a set of interviews with HR departments of local companies prior to and after workshops and training. The companies socred each student's employability and the SSA has proven that labor market adapted trainings increased their employability by 35%. Furthermore, it linked students with companies and it has enhanced cooperation between local stakeholders. The service provider even managed to obtain sponsorship for one of the prizes overachieving the initial expected results of the experiment.

Delivery – Foreward

The Baia Mare SIB Model

Starting from the city's experience in Participatory Budgeting and the successful delivery of the URBACT Pilot Action, Baia Mare creates its own path for transforming Social Impact Bonds in a city development tool. Considering the local constraints and need to build trust amongst stakeholders, the delivery model needs to be agile and adaptable, allowing roles to be mixed and stakeholders to be easily replaced before and during the gameplay.

The City is the facilitator and the main player and, through its competencies can take wear all hats, including the Contracting Authority, the Challenge launcher, the Innovator or the service provider (through its subordinated agencies). However, the desired role for the city is to be as little involved in the practical activities.

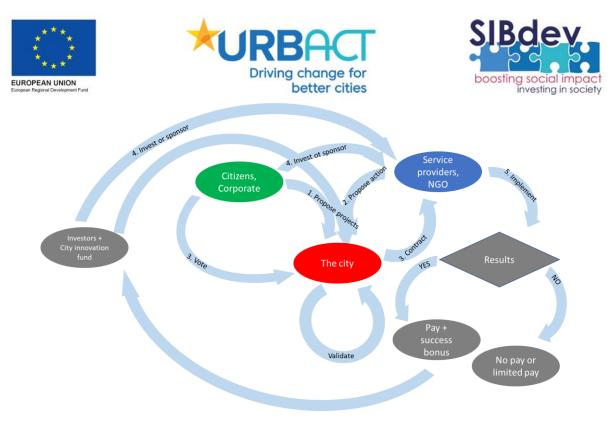


Figure 2 Baia Mare Social Impact Bonds model

Investors -Companies and entrepreneurs are the ones delivering innovative approaches and taking risks, investing into improving the quality of life for citizens. They create business models and attempt to innovate for a better, more efficient and less costly delivery of service.

Service Providers - Local NGO's or specialized companies deliver the actions needed for improving the status quo. They get funded by investors to deliver action. While not taking risks, they adopt an entrepreneurial approach, learning from investors and applying the proposed business models created by them.

Community of beneficiaries receive action delivered by the Service Providers. Their quality of life should be improved, while the city spends less and getting more value for money. **Evaluators** depending on actions proposed, the evaluators are the community, or city representatives. Partner organizations or proposers of issues and action are involved as validators on a case per case decision process.

The city's innovation department & fund

Baia Mare aims at being a facilitator of innovation within its community. As per the lack of skills in terms of innovation and innovative processes expertise, the city needs to create a group of experts – facilitators to liaise the urban initiatives with local stakeholders. Both a methodological approach, tools and funding are needed for delivering impactful community action. Leveraging on the UIA SPIRE project and its iLEU and Makersplace, a Living Lab transformation using Social Impact Bonds, will provide the ULG room for co-creation of the city and policies. The Innovation Department will offer the resources and funding for quick-win action. A lightweight department, contracting external high-profile resources for planning and delivery should optimize and boost creativity.







Resources

The implementation of the SIB model requires the city to create an innovation / sustainable development department. Its structure should have 3-4 full time employees working on innovative and trans-setorial approaches, while budgets should allow contracting domain-specific experts or innovators on a project-based approach. Financial resources include the local budget, mostly according to Romanian Law 350, while EU or ERDF funding should ensure project delivery.

Risk Analysis

Innovation is characterized by high-risks, and failure probabilities are high. Four known, major risks may affect the delivery of the IAP:

- Low involvement from the local community, mitigated by small scale actions, a well as a growing model starting from just a few informed actors, and scaling out in time.
- Lack of interest from decision makers (Local Council), mitigated by small actions and quick wins
- Lack of budgets in the post-covid and post-war European context, mitigated by a good mixture of public, private and European funding.
- Difficulties in explaining the SIB model and its importance and usefulness, while it is being compared to pay for results models present in ERDF funding. Mitigated by small scale actions quick wins and displays of impact and good practices.

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